Instructions for the Submission of Technical Adjustments

2020-2022 Biennial Budget



Department of Planning and Budget

July 2019

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Overview of Technical Adjustments

These instructions provide guidance to address the next step in the preparation of the Governor's introduced budget for the 2020-2022 biennium -- the submission of technical adjustments.

Submissions are due to DPB by <u>August 28, 2019.</u> These technical adjustments are requests intended to adjust base budgets which are set at the same levels as shown in FY 2020 as included in Chapter 854, 2019 Acts of Assembly.

The technical adjustment submission is your opportunity to request non-policy changes to your agency's budget that are not already covered by base adjustments (please see separate instructions for the base adjustment submission). Similar to base budget adjustments, technical adjustments can be submitted for one or more of the following purposes:

- Remove one-time costs not included in base budget adjustments;
- Transfer of dollars or positions between or within programs with a net zero result;
- The addition of nongeneral fund appropriation to reflect actions already approved administratively;
- Account for an increase in position level to reflect actions already approved administratively;
 or
- Other technical changes or corrections to the agency base budget that do not involve policy considerations.

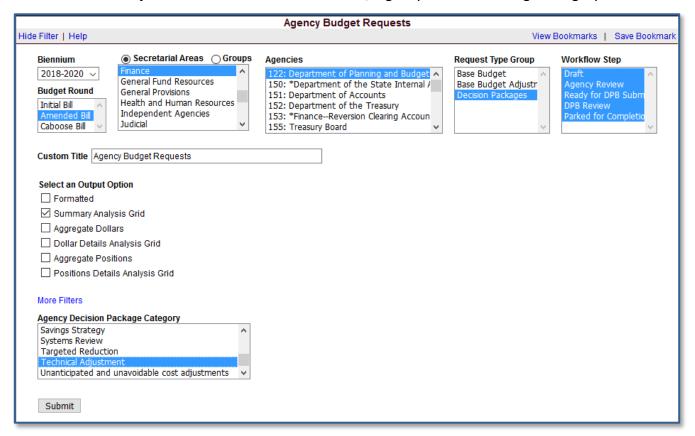
Technical adjustments are a special category of decision packages. As such, you will use the decision package module in the Performance Budgeting system to submit technical adjustments. If you intend for a budget request to be considered as a technical adjustment, you should categorize it as "Technical Adjustment" in the "Category" field of the decision package "Overview" tab. The section titled "Decision Package Module Detailed Instructions" in this document will explain the step-by-step process for submitting these adjustments.

NOTE: Technical adjustments increasing agency general fund dollars <u>will not be accepted</u>. Any such request will need to be submitted as part of the decision package submission due in September. Instructions for the September submission will be issued at a later date.

Contact your budget analyst if you have questions about whether an adjustment meets the above criteria.

Reports

You may run a report of your decision package submissions by clicking on the <u>BD 1.17 -Agency Budget</u> <u>Requests</u> report link within the Performance Budgeting system reports menu. This report contains several options that allow you to run detailed reports on requested dollar amounts and authorized positions. There are options that allow the viewing of information in a summarized form and the creation of a formatted, more detail report. To view technical adjustment submissions, you should select "Technical Adjustment" under the "More Filters / Agency Decision Package Category".



In the same place on the DPB website where you downloaded these instructions, a link has been provided to some common ways that you can run the BD 1.17 report to view your technical adjustments. These links will open the BD 1.17 with various options pre-filtered however, you will need to select your agency form the "Agencies" box and click the "Submit" button at the bottom of the report after the report opens. Link: <u>BD 1.17 Common Report Options for Technical Adjustments</u>

Personal Services

Benefit Rates

If any of your technical adjustment decision packages involve personal services, you should use the rates included in the table below as applicable.

Sub Object	Benefit		2020-22 Budget Development Rates/Factors ¹
1111	VRS Retirement Contributions		
	State Employees	13.52%	
	Virginia Law Officers Retirement (VaLOF	21.61%	
	State Police (SPORS)	24.88%	
	Judges (JRS)	34.39%	
1112	Social Security ²	6.20% capped at \$132,900	
1112	Medicare	1.45%	
1114	Group Life	1.31%	
1115	Annual Employer Health Insurance Premiums		
	COVA Care	Single	\$8,244
		Employee + One	\$14,748
		Family	\$21,624
	COVA High Deductible	Single	\$7,008
		Employee + One	\$13,032
		Family	\$19,044
	HealthAware	Single	\$8,124
		Employee + One	\$14,748
		Family	\$21,624
	Kaiser Permanente	Single	\$7,008
		Employee + One	\$12,420
		Family	\$18,156
	Optima Health Vantage	Single	\$8,220
		Employee + One	\$14,760
		Family	\$21,420
1116	Retiree Health Insurance Credit Premium		1.17%
1117	VSDP & Long-Term Disability Insurance		0.62%
1118	Teachers Insurance and Annuity ³ Plan 1		10.40%
1118	Teachers Insurance and Annuity ³ Plan 2		8.50%
1119	Defined Contribution Plan ⁴		10.40%
1138	Deferred Compensation Match Payments		One-half of employee's contribution per pay period, up to a max of \$20 per pay period or \$480 annually

Notes on Benefit Rates

Calculating the Cost of Personal Services

While the position planning grid within the Performance Budgeting system is capable of calculating the cost of personal services, it is not recommended that you use this functionality in your technical adjustment decision package submission. The PB system is designed to use one set of rates at a time and since this year the base budget module is also being used at the same time as the base adjustment and decision package modules, the rates being used by the Position Planning grid are more appropriate for base budget development.

Instead, it is recommended that personal services cost for this submission be calculated outside of the PB system. A position calculator has been posted on the DPB website in the same place where you downloaded these instructions. This position calculator is a Microsoft Access database that will assist you with calculating personal services costs and will also help you create a file that can be uploaded into the PB system. Instructions for using this calculator and importing the resulting data into the PB system have also been posted on the DPB website.

Nonpersonal Services

For nonpersonal services, you should array any applicable changes by major object of expenditure unless a more detailed subobject detail is desired or is required to fully explain the request. You should use the allowable nonpersonal convenience subobject codes listed in the table below if you are arraying these amounts by major object. **No other budgetary convenience subobject codes should be used.**

If you choose to array nonpersonal services to a lower level of detail, you may refer to the complete subobject code listing available at the following link:

http://publicreports.dpb.virginia.gov/rdPage.aspx?rdReport=COA SubObject.

Allowable Nonpersonal Services Convenience Codes

1295	Undistributed Contractual Services	2195	Undistributed Property and Improvements
1395	Undistributed Supplies and Materials	2295	Undistributed Equipment
1495	Undistributed Transfer Payments	2395	Undistributed Plant and Equipment
1595	Undistributed Continuous Charges	3195	Undistributed Obligations

¹ Percentages refer to percent of salaries. Health insurance premiums are the annual employer dollar cost for an individual.

² The Social Security cap applies to calendar year 2019. Future year caps are unknown at this time.

³ For institutions of higher education: Teachers Insurance and Annuity (subobject 1118) includes alternative retirement options, such as TIAA-CREF, for those employees as defined in § 51.1-126 of the Code of Virginia. Plan 1 employees are those employees hired before 7/1/2010. Plan 2 employees were hired after 6/30/2010.

⁴ Subobject 1119, is used for employees eligible for a defined contribution plan established pursuant to § 51.1-126.5 of the Code of Virginia.

Performance Budgeting System Instructions Decision Package Module

The decision package module is used for proposals to modify your agency's budget or to modify language in the Appropriation Act. These proposals will be in the form of either non-technical requests or technical adjustments. In this submission, you will be entering technical adjustments in the Decision Package module.

To access the decision package module, select "Decision Packages" within the "Decision Package sub-menu under the "Operating Budget" link on the Performance Budgeting System work tray / main screen.



If you have any questions of a procedural nature, please contact your DPB budget analyst. If you experience technical issues with the Performance Budgeting System, please contact the Performance Budgeting system help desk at PBHelpDesk@vita.virginia.gov.

Decision Package Module Quick Guides

AGENCY ANALYST QUICK GUIDE

- 1. Mouse over the Operating Budget functional area menu item and then mouse over Decision Packages. From the resulting dropdown menu, select Decision Packages and the Overview tab will appear.
- 2. Complete the Overview tab as described in the Overview tab instructions.
- 3. Complete the Narratives tab as described in the Narratives tab instructions.
- 4. Complete the NGF Revenue Source tab as described in the NGF Revenue Source tab instructions. This tab only needs to be completed if there is an NGF Revenue impact for the decision package.
- 5. Complete the Position Planning tab as described in the Position Planning tab instructions. This tab only needs to be completed if positions are requested or impacted by this request, including position reductions.
- 6. Complete the Budget Detail tab as described in the Budget Detail tab instructions.
- 7. Complete the Budget Summary tab as described in the Budget Summary tab instructions.
- 8. Complete the Rate Adjustment tab as described in the Rate Adjustment tab instructions. Only complete this tab if you are a central service agency submitting a request for a rate adjustment.
- 9. Click Submit and select the appropriate action from the available options.
 - Continue Working Saves the decision package and returns the work item to the Available Work Items tab on the Work Tray for users with similar credentials to claim.
 - Submit for Agency Review Submits the decision package to the next step in the workflow.
 - Void Document Voids the decision package.

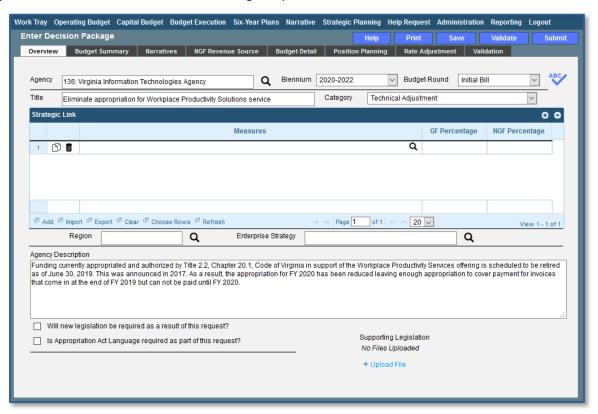
AGENCY REVIEWER QUICK GUIDE

- 1. Click on Available to be Claimed from the Work Tray.
- 2. Select the Document Type filter and select Decision Package to filter on the decision packages.
- 3. Click Claim next to a decision package that is ready for review. Once decision package is claimed, the Overview tab will appear.
- 4. Review the Overview tab for completeness and accuracy. Refer to the DPB transmittal for any policy guidance.
- 5. Click on the Budget Summary tab and review for completeness and accuracy. Refer to the DPB transmittal for any policy guidance.
- 6. Click on the Narratives tab and review for completeness and accuracy. Refer to the DPB transmittal for any policy guidance.
- 7. Click on the NGF Revenue Source tab and review for completeness and accuracy. Refer to the DPB transmittal for any policy guidance.
- 8. Click on the Budget Detail tab and review for completeness and accuracy. Refer to the DPB transmittal for any policy guidance.
- 9. Click on the Position Planning tab and review for completeness and accuracy. Refer to the DPB transmittal for any policy guidance.
- 10. Click on the Rate Adjustment tab and review for completeness and accuracy. Refer to the DPB transmittal for any policy guidance.
- 11. Click Submit and select the appropriate action from the available options.
 - Continue Review Saves the decision package and returns the work item to the Available Work Items tab on the Work Tray for users with similar credentials to claim.
 - Ready For DPB Bulk Submit Places the decision package in a batch to be submitted to DPB via the Decision Package Bulk Submit to DPB module.
 - Return for Further Data Entry Returns the decision package to the data entry workflow step.
 - Void Document Voids the decision package.

Overview Tab

Overview Tab Overview

The purpose of the **Overview** tab is to describe the decision package and select the level at which the budget details will be entered. Additionally, the ability to specify if new legislation or Appropriation Act language changes and attach a file related to those changes is provided.



Overview Tab Instructions

- 1. Click on the Overview tab.
- 2. Select the Agency to which the decision package will be applied.
- 3. Select the Biennium to which the decision package will be applied. (2020-2022 is the default.)
- 4. Make sure the correct budget round is selected (initial bill, amended bill, or caboose bill).
- 5. Enter the Title for the decision package.

Insert a short descriptive title. Remember that your title should begin with a verb such as increase, add, reduce, transfer, shift, expand, etc.

6. Select the *Technical Adjustment* Category for the decision package.

For this submission, technical adjustment is the only valid selection.

- 7. Select a link for the decision package to an agency Objective/Measure in the **Strategic Link** grid if applicable. Additionally, apply a general fund percentage and nongeneral fund percentage and description of the link.
- 8. Agencies may link a decision package to either a measure(s) or an objective, not both. If you opt to link to a measure or measures, then you should not also link to that objective. The percentages you apply to each measure would, when added up, effectively equal the objective total. Numbers must add up to a 100 percent. Objectives/measures are from agency submissions in Virginia Performs.

- 9. Add rows to the **Strategic Link** grid as needed to specify objective/measure lines by using the button shown below.
- 10. Select the **Region** of the state that the decision package most impacts. If it impacts more than one region, select "Multiple Regions".
- 11. If applicable, select the statewide **Enterprise Strategy** that the decision package supports. It is not necessary to force a selection if the decision package does not clearly support any of the strategies listed.
- 12. Enter the Agency Description for the IT decision package.

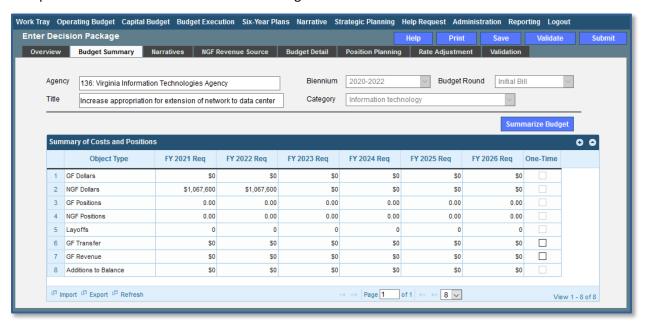
Summarize the actions your agency proposes to take with the requested dollars or positions. If the decision package is for language only, explain what the language will allow the agency to do. In addition, provide detailed information to indicate the need for the proposed service. Cite quantitative data wherever possible.

- 13. Check **Will new legislation be required as a result of this request?** if new legislation is required as a result of the decision package.
- 14. Check **Is Appropriation Act Language required as part of this request?** if Appropriation Act language is required for the decision package.
- 15. Upload any supporting documentation for the decision package by clicking Browse, selecting the file to be uploaded, and clicking the Upload button.

Note: This will be required if you have determined that either new legislation or new Appropriation Act Language is required in items 13 or 14 above..

Budget Summary Tab

The purpose of the **Budget Summary** tab is to capture the high level general fund (GF) and nongeneral fund (NGF) six-year budget impact for the decision package. The information on this tab can be entered before the **Budget Detail** tab is completed as a placeholder if an agency is unsure if they are going to submit a decision package to DPB. If the **Total Services** grid on the **Budget Detail** tab has already been entered, the Summarize Budget functionality can be used to populate the first two years of the **Summary of Costs and Positions** grid based upon the data entered in the **Total Services** grid.



Budget Summary Tab Instructions

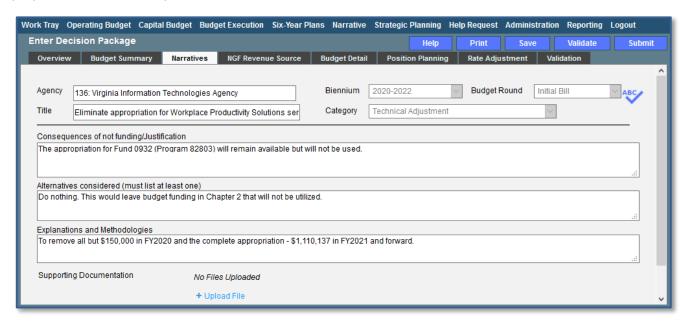
- 1. Click on the **Budget Summary** tab.
- If the data has already been entered in the Total Services grid on the Budget Detail tab, click Summarize Budget. This will populate the GF and NGF data for the first two years in the Summary of Costs and Positions grid based upon the data entered in the Total Services grid on the Budget Detail tab.
- 3. Enter the out-year impact for the decision package in the **Summary of Costs and Positions** grid and, if entering Budget Summary first, enter data for the two years of the biennium for which work is currently being completed. Agencies must enter data for all six years, even if the amount is zero.

If the decision package results in a change in general fund resources/revenue, enter the amount in the applicable row at the bottom of the summary grid. "GF Transfer" is for nongeneral fund cash transfers to the general fund, "GF Revenue" is for changes in general fund revenue coming in to the Commonwealth, and "Additions to Balance" is for the reversion of general fund balances from agencies to the General Fund.

Narratives Tab

Narratives Tab Overview

The purpose of the **Narratives** tab is to capture the justification for the decision package, including justification for any rate adjustments. Remember, quality is important! Decision-makers may have only your narrative as a basis for evaluating your agency's proposal. You will need to be as thorough as possible to explain what the proposal involves and why it should be funded.



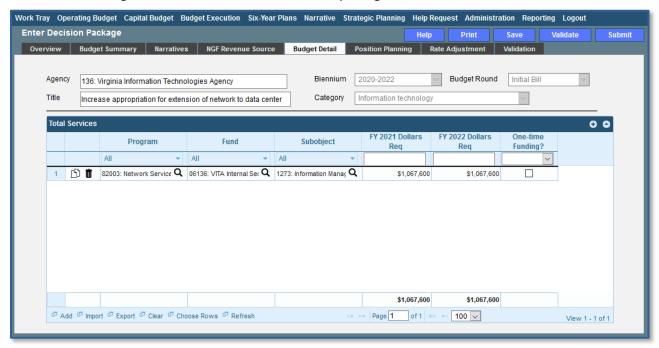
Narratives Tab Instructions

- 1. Click on the Narratives tab.
- 2. Enter the Consequences of not funding/justification.
 Indicate the consequences you expect if your proposal is not approved.
- Enter the Alternatives considered (must list at least one).
 Indicate any other alternatives you considered for accomplishing the objectives of the request and why you selected the proposed action. Briefly list the pros and cons of each alternative.
- 4. Enter the Explanations and Methodologies.
 - Explain how you calculated your request and any assumptions used, the methodology used. Enter as much detail as necessary to fully explain the methodologies used. For requests involving additional funds for employee salaries, agencies should address the extent to which current salaries are recruiting, retaining, and motivating employees; how total compensation compares to what is offered by other relevant employers for similar positions; and the impact on the agency's ability to provide services and recruit, retain, and motivate employees.
- 5. Attach any Supporting Documentation to further justify the need for the decision package.

Budget Detail Tab

Budget Detail Tab Overview

The purpose of the **Budget Detail** tab is to capture the budget details, line by line, for the decision package. A user will be required to enter the program (including service area), fund, subobject, and FY 20XX and 20XX dollars for each budget line associated with the decision package



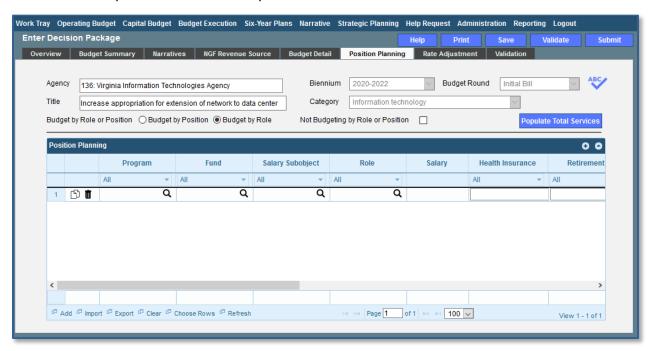
Budget Detail Tab Instructions

- 1. Click on the Budget Detail tab.
- 2. If applicable, confirm the personal services data that populated the **Total Services** grid from the **Position Planning** tab is correct. If the data is incorrect, return to the **Position Planning** tab to make corrections and then repopulate the data as described in the **Position Planning** tab instructions.
- 3. In the **Total Services** grid, enter the Program (program, service area and component), Fund, and Subobject for each nonpersonal services budget line.
- 4. Enter the FY 20XX Dollars for the budget line.
- 5. In the **Total Services** grid, if the budget line specified is one-time funding, then check the One-time Funding checkbox. If a budget line contains a mix of one-time and ongoing funding, create a separate line for the one-time amount and another for the ongoing funding requirements.
- 6. Add rows to the **Total Services** grid as needed to specify multiple nonpersonal services budget lines by using the button.
- 7. An Excel file can be used to populate the Total Services grid by clicking the "Import" link at the bottom of the grid. The best way to ensure that the proper Excel file layout is used, is to use the "Export" link which will create a blank Excel file with the proper columns.

Position Planning Tab

Position Planning Tab Overview

The purpose of the **Position Planning** tab is to record the authorized positions associated with a budget request. As previously indicated in the "Calculating the Cost of Personal Services" section of these instructions, while the position planning grid is capable of calculating the cost of personal services, it is not recommended that you use this functionality in this submission.



Position Planning Tab Instructions

Not Budgeting by Position or Role

Use this option to record authorized positions only in the position planning grid. This is the recommended method for this submission. Use this method in conjunction with the Position Calculator on the DPB website to calculate personal services costs. See the "Calculating the Cost of Personal Services" section of these instructions for more information.

- 1. Click on the **Position Planning** tab.
- 2. Check the **Not Budgeting by Position or Role** checkbox.
- 3. In the **Position Planning** grid, enter the total number of positions for the Agency for both the first year and second years of the biennium in the **FY 20XX Positions** cells.
- 4. Add rows to the **Position Planning** grid, by clicking the **Add** button in the lower left corner of the grid as needed.
- 5. Authorized positions can also be uploaded from an .Excel file.

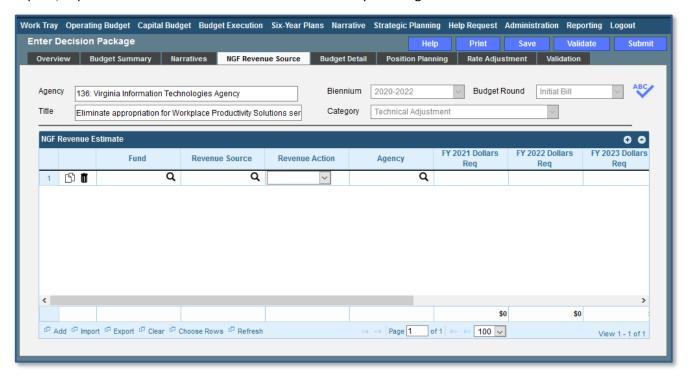
Position Planning by Role / Position Planning by Position

Using the Position Planning grid to calculate Personal Services costs by role or position is <u>not</u> recommended for this submissions. Instead, use the "Not Budgeting by Role or Position" option (above) for authorized positions and the Position Calculator on the DPB website to calculate the dollar costs. See the "Calculating the Cost of Personal Services" section of these instructions for more information.

NGF Revenue Source Tab

NGF Revenue Source Overview

The purpose of the **NGF Revenue Source** tab is to capture a six-year estimate of any NGF Revenues that will be generated from the decision package. The revenue estimate should include any nongeneral fund revenue that the agency will collect, receive from another agency, or send to another agency based upon the implementation of the decision package. This tab should only be completed if there is a nongeneral fund request/impact. This is over and above amounts in the six-year nongeneral revenue fund estimates module.



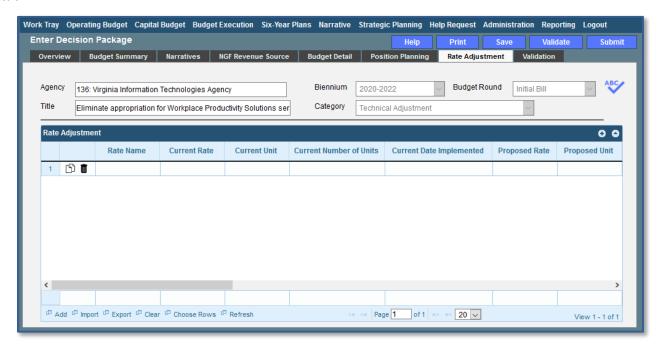
NGF Revenue Source Instructions

- 1. Click on the NGF Revenue Source tab
- 2. In the **NGF Revenue Estimate** grid, enter the fund and revenue source code associated with the nongeneral fund revenue.
- 3. In the **NGF Revenue Estimate** grid, select the Revenue Action (send to or receive from) and Agency (pass through or may be blank) associated with that action if applicable.
- 4. In the **NGF Revenue Estimate** grid, enter an nongeneral fund revenue estimate for six years in the columns labeled with the out-years, FY 20XX Dollars.
- 5. In the **NGF Revenue Estimate** grid, click on the Methodology cell for revenue source that is currently being estimated. In the popup window that appears, enter the methodology used to make the estimate.
- 6. Add rows to the **NGF Revenue Estimate** grid as needed to specify multiple nongeneral revenue sources for the decision package by using the button shown below.

Rate Adjustment Tab

Rate Adjustment Tab Overview

The purpose of the **Rate Adjustment** tab is only for central service agencies that anticipate a change in their assessed rates for internal service fund services they provide to other state government agencies. A spreadsheet showing the impact of the proposed rate change, by agency, must be attached to the **Narratives** tab.



Rate Adjustment Tab Instructions

- 1. Click on the Rate Adjustment tab.
- 2. In the Rate Adjustment grid, enter a Rate Name for rate that will be adjusted.

Enter the official name/title of the rate as it is commonly known.

- 3. In the **Rate Adjustment** grid, enter the Current Rate, Current Unit, Current Number of Units, and the most Current Date Implemented for the rate that will be adjusted.
- 4. In the **Rate Adjustment** grid, enter the Proposed Rate, Proposed Unit, Proposed Number of Units, and the Proposed Effective Date for the rate that will be adjusted.
- 5. Enter the FY 20XX Revenue Impact for the rate that will be adjusted, where XX is the first and second years of the biennium and the four out-years.
- 6. Enter the Rationale for Rate Change for the rate that will be adjusted. Associated/required narrative fields can be found on the narratives tab.

Describe the anticipated results or objectives your agency expects to accomplish if the proposed rate adjustment is approved.

Decision Package Bulk Submit Instructions Performance Budgeting System

Bulk Submit Overview

The purpose of the Decision Package Bulk Submit to DPB module is to allow an agency to submit all their decision packages to DPB at once.

To access the decision package bulk submit module, select "Decision Package Bulk Submit to DPB" within the "Decision Package sub-menu under the "Operating Budget" menu on the Performance Budgeting System work tray / main screen. Note: Decision Packages must be submitted as "Ready for DPB Bulk Submit" before they will appear in the bulk submit module.



Bulk Submit Instructions

- 1. To ensure that all requests are accounted for, look at the Document Title column to review the base budget adjustments.
- 2. Confirm that the Step Title and State fields are correct for each of the base budget adjustments.
- 3. To bulk manage the submit action, click the Set all to dropdown and select the submit action that the requests require: Submit to DPB, Continue Review, or Return to Previous Submitter. If submitting to DPB, all requests must be set to Submit to DPB. The submit actions correspond to the submit actions in the Decision Package module documentation.
- 4. Click the Submit button. A message will display in the text box below the submit button to alert you that the submission was successful. If you receive a message that one or more work items could not be submitted, you should navigate to the work tray and open the work items to determine if they are failing validation rules for some reason.

